

**ORIGINAL**

DELAWARE COUNTY COUNCIL MEETING  
May 23, 2017 9:00 A.M.  
DELAWARE COUNTY COMMISSIONERS COURTROOM  
CALL TO ORDER  
PLEDGE of ALLEGIANCE TO THE FLAG led by Ms. Jessica Piper  
AGENDA POSTED  
ROLL CALL

Present: Councilman Alexander, Councilman Bledsoe, Councilwoman Chambers, Councilwoman Lasater, Councilman Matchett, Councilman Quakenbush, Councilwoman Piper, Auditor Steve Craycraft, Secretary Denise Smith, Settlement Clerk Donna Patterson, Attorney Bill Hughes

APPROVAL OF MINUTES

April 25, 2017

MOTION: Councilman Bledsoe made a motion to approve April 25, 2017 Council minutes.

SECOND: Councilman Alexander

President Quakenbush said after April's meeting, he received an email from Councilman Matchett stating that according to the March minutes, Council was to discuss DROP program during April's Council meeting. Quakenbush apologized to Councilman Bledsoe for not letting him know it had been taken off of the agenda.

MOTION PASSED UNANIMOUSLY

FINANCIAL AGENDA

(see below)

MOTION: Councilman Bledsoe made a motion to approve Coroner's Office for \$300,000.

SECOND: Councilwoman Lasater

Ms. Irene Hiatt, Secretary Coroner's Office, said autopsy reports (\$1200) are required on homicides, suicides and unwitnessed death.

Councilman Alexander said discussion took place in the Finance Committee meeting about the request and asked if the amount could be reduced.

Ms. Hiatt said they are about out of money in the Coroner's office, but they could come back when additional monies are needed.

President Quakenbush said Council is doing their best not to appropriate from county general. Quakenbush read aloud unappropriated funds and balances.

Councilwoman Lasater said it is a stretch for her to take this request from Public Safety.

Mr. Bill Hughes, Council Attorney, said LOIT is a Police and Law enforcement to reserve public peace and order. The Coroner plays a role in deaths through investigation and determining the cause of death. Mr. Hughes said the Coroner is involved and to him they are a part of Public Safety.

Councilman Bledsoe said a small part would be involved in law enforcement.

Ms. Donna Patterson, Settlement Clerk, said the original appropriation was \$112,000, currently \$18,324 is left. Last year they started with \$169,000 for the whole year and have \$7.84 left.

MOTION: Councilman Matchett made a motion to approve Coroners request to a reduced amount of \$50,000.

SECOND: Councilman Bledsoe

MOTION PASSED UNANIMOUSLY

MOTION: Councilman Alexander made a motion to approve Cum Bridge for \$4250.

SECOND: Councilwoman Lasater

MOTION PASSED UNANIMOUSLY

MOTION: Councilman Alexander made a motion to approve GIS Grant 8144 for \$2600.

SECOND: Councilwoman Piper

MOTION PASSED UNANIMOUSLY

#### TRANSFER AGENDA

(see below)

MOTION: Councilman Alexander made a motion to approve transfer of Enhanced 911-466 Statewide 911.

SECOND: Councilwoman Piper

MOTION PASSED UNANIMOUSLY

MOTION: Councilman Alexander made a motion to approve transfer of Adult User Fee fund.

SECOND: Councilman Bledsoe

MOTION PASSED UNANIMOUSLY

MOTION: Councilman Alexander made a motion to approve transfer of Highway Department 1176.

SECOND: Councilwoman Piper

MOTION PASSED UNANIMOUSLY

#### TRANSFER ADDENDUM

MOTION: Councilwoman Lasater made a motion to approve transfer of Commissioners 153.

SECOND: Councilman Matchett

MOTION PASSED UNANIMOUSLY

MOTION: Councilman Alexander made a motion to approve transfer of Highway Dept 1176.

SECOND: Councilman Piper

MOTION PASSED UNANIMOUSLY

MOTION: Councilman Alexander made a motion to approve transfer of Communications Center.

SECOND: Councilman Piper

MOTION PASSED UNANIMOUSLY

MOTION: Councilman Alexander made a motion to approve financial, transfers and all amendments with like reductions and to amend salary ordinance.

SECOND: Councilman Bledsoe

MOTION PASSED UNANIMOUSLY

## COMMITTEE REPORTS

- Tax Abatements-NONE
- Appointments-NONE
- Personnel-NONE
- Extension Office-Ms. Molly Hunt, Purdue Extension, presented an update before County Council.



## Purdue Extension Health & Human Sciences Update

### 2017-2018 Programs

#### *Extension's Response to The Opioid Epidemic*

- Maternal Health Treatment Program in partnership with the organizing agency Meridian Health Services. Purdue Extension-Health and Human Sciences will offer 12 weeks (36 hours) of education for mothers in the diversion program to provide them with life skills training and prosocial skills. This programming will be offered on an ongoing basis as new families enter the diversion program.  
Objectives for Participants:
  - Identify skills for gainful employment
  - Avoidance of predatory lending
  - Budgeting, money management, financial stability
  - Interview skills
  - Career exploration
- KEEP Programming approved by the Indiana Department of Child Services for foster parent training hours. Will be hosted in June at Susan Gresham Center. Will help to ease the burden of children displaced due to parents unwillingness/inability to parent do to drug use or incarceration.
  - Nationally, 400,000 children who become involved with DCS are diverted from the system to live with kin as an alternative to placement in foster care.
  - Kinship placement is a win-win in most cases offering a cost saving for the system and providing continuity of care for the child.

#### *Purdue Internship Program*

- Summer Health & Human Sciences intern Audrey Milligan 400 hours of service in Delaware Co. (\$5,000-paid by Purdue University)

**2016-2017 Programs**

*Addressing Chronic Disease In Delaware County*

- Dining With Diabetes
  - 16 Sessions of diabetes prevention and education (\$1,200 in sponsorship funding from local partners)
- Be Heart Smart
  - 4 Sessions of cardiovascular disease, stroke, and hypertension prevention education (\$100 in sponsorship funding from local partners)

*Delaware County Employee Wellness*

- Health Fair
- AchieveWell Indiana 3-Star Certification
- Cover-Tek B-12 Shots
- Maintain Don't Gain Challenge
- Walk Indoors

*Financial Literacy*

- Captain Ca\$h – financial literacy for youth
  - Yorktown Elementary School & Inspire Academy

*Children & Nature*

- The Nature of Teaching-Teacher Workshop (\$2,500 grant funding awarded by Purdue University)

*Farm Fest*

- A Salamander Tale – children's museum exhibit (\$4,500 rental and delivery fee waived by Purdue University)

**Total Funding Secured \$8,300**

Community Engagement

BY5-Nature Play Coalition  
Farm Fest  
IU Health Foundation-HCA Steering Committee  
IU Health Behavioral Health Workgroup  
IU Health Fairbanks-Community Health Engagement Program (CHEP)  
Yorktown Public Library  
Future Choices  
Unity Center  
Muncie Housing Authority  
Delaware County Christian Ministries  
Meridian Health Services  
Delaware County Extension Homemakers

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**RESOLUTIONS-ORDINANCES**

President Quakenbush decided to remove the Resolution for Needle exchange program off of the agenda at this time, due to not having the support of the Commissioners. Mr. Hughes provided the Resolution.

**RESOLUTION 2017-\_\_\_\_\_**  
**DELAWARE COUNTY COUNCIL**

**A RESOLUTION OPPOSING ESTABLISHMENT OF  
A NEEDLE DISTRIBUTION PROGRAM IN DELAWARE COUNTY, INDIANA**

WHEREAS, pursuant to House Enrolled Act No. 1438 adopted by the 2017 Indiana General Assembly and signed by the Governor of the State of Indiana, counties and municipalities are authorized to establish programs which provide for syringe and needle distribution to individuals without charge and without collecting or recording any personally identifiable information; and

WHEREAS, the Association of Indiana Prosecuting Attorneys, Inc., and organizations representing law enforcement and public safety officers opposed the enactment of HEA No. 1438; and

WHEREAS, the Prosecuting Attorney for Delaware County, the Sheriff of Delaware County and the Director of Emergency Management Services have all urged the Delaware County Council to go on record in opposition to the establishment of a needle distribution program in Delaware County,

NOW THEREFORE BE IT RESOLVED that:

1. It is the sense of the Delaware County Council that the establishment of a syringe and needle distribution program in Delaware County, Indiana, would not be in the best interests of the County or its citizens.
2. This resolution is effective upon adoption.

Dated this \_\_\_\_\_ day of \_\_\_\_\_, 2017.

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\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Attest:

\_\_\_\_\_  
Steven G. Craycraft, Auditor  
Delaware County, Indiana

**DROP Report**

Mr. Bill Hughes, Council Attorney, discussed the brief background of the proposed amendment.

Mr. Stan Brown, McCready and Keene Inc. (One America is parent company) is an actuarial for Police Plans within the State of Indiana.

Mr. Brown said the Plan amendment 6% interest rate does not apply to anything related to DROP. When someone retires, the amount is calculated through their normal form of benefit, and an option is offered to receive lower benefits by having adding a spouse to the benefits. Interest rates must be used in a mortality table to determine what the adjustment is and that is the purpose to use 6%.

If an officer exits the DROP plan and retires and wants to have monthly benefits, the plan will use market interest rates to determine. IRS publishes interest rates based on corporate bonds and yields to 4 to 4 ½ %. Perf had announced that their annuity savings would be converted to a monthly benefit. PERF is fully phased into a market based calculation now. If someone from PERF wants to take a monthly benefit, it is farmed out to an insurance company and that company makes the payment. With DROP, the money stays in the plan and is calculated going forward, based on market rates. The county police plan is not doing that, if someone wants their DROP benefit paid, as a monthly benefit, it stays in the plan and is calculated based on market rates once they retire. When someone goes into the DROP plan, the employee contribution ceases (3% of their pay). DROP assets remain invested in the pension

fund, and thereby benefit from asset appreciation. Their benefit is frozen and it is based off of calculations. There is no shifting of assets in the plan, it stays in the plan. If someone exits DROP and they want to take their DROP (retirement) accumulation they have the option to rollover their account or take it in a lump sum. It is part of the plan and money can be used to pay the benefit years down the road. Assets go down, but it is still part of the plan and there is no separation. Salary is determined as gross earnings and overtime would count toward this.

A sunset provision can be placed into the plan, the counties that Mr. Brown works with does not have the sunset provision, however, Mr. Brown and Mr. Hughes do/did not see anything in the statute that would prohibit it. This can be done administratively. Brown said this may not be a bad idea, this way it can be determined who is taking advantage of the plan and to see what the plan looks like down the road. The key is that the county has to continue to fund at least the minimum requirement each year.

Councilman Bledsoe said he met with Mr. Brown in November 2016. During the meeting it was discussed that DROP could be a beneficial tool to help the plan. Councilman Bledsoe and President Quakenbush met again with Mr. Brown in February 2017, and the funding contribution was discussed. Bledsoe is concerned about the minimal amount of funding that is required. It was funded 63.9%.

Mr. Brown said that number (63.9%) is a typical measurement where a governmental pension plan falls, in terms of how well funded it is. PERF is above 80 and it is going to take time for DROP to get to that point. Consistent contributions and good asset performance is what the actuarial assumption is. It is not going to be fixed overnight.

Councilman Bledsoe is concerned about if the county can maintain the 63% in the contribution amount.

Mr. Brown said the plan is 63% funded. Delaware County is putting in at least 100% of the minimum required contribution (\$1.2 million). The last few years the county has been funding and putting in what the actuarial reports says it should be and this will have to continue. DROP works like someone is retiring. When someone enters DROP, they are no longer accruing benefits. They must be 50 or at retirement age. This plan would be that currently 1/3 of the officers could retire; DROP is not for just anyone because you are setting an end date for participation and employment as a Merit Officer. You may not see a lot of employees get to age 50 and want to get into DROP because you must leave employment after three years. Brown said health insurance is the million dollar question for all of "us" before age 65. Some officers that are past the age of 50 may enter DROP. The employee contribution cease, no more benefits accrue and they are not being replaced with someone new that would go into the plan. New people do not cost as much with DROP, which would be a savings. New people are at a lower salary and maybe DROP would help with the insurance side and people would set an end date to retire. The key to making sure the plan is where you want it to be in the next few years is to continue making the contribution.

Councilman Alexander is concerned because last year, Council only funded it \$800,000. Looking at projections going out, if the county have 5-10-15 wanting to take DROP, this would affect the numbers. Those are people that we would not have anticipated that might be retiring.

Mr. Brown said calculations are done anticipating anyone at retirement age is going to retire within the next year. Contributions reflect that. If someone retires or goes into DROP, their benefits are the same; if they retire it will come out once a month going forward. If they go to DROP and benefits are frozen, over the time the same amount would be paid out.

President Quakenbush said the projection is based on 15 being eligible to retire.

Mr. Brown said whether they go into DROP or retire, the benefit remain the same. The only difference is if you retire it would be paid once a month for 36 months. If you went into DROP, you get nothing for 36 months and then collect it all at once. Same dollar amount. Most people taking advantage of DROP, take the accumulation as a rollover or lump sum and then going forward they take it as a monthly income.

President Quakenbush said he has been told that the city police pension is calculated on the same base. Quakenbush said he has a problem with the fact that the Sheriff can choose to take a contract with the county for a higher salary during that period. Could this be something that could be grandfathered in on with a cap of what the pension is calculated upon (age 55).

Mr. Brown said there is a statutory limit on how much compensation can count for pension purposes (example Prosecutor what the State pays). Plan amendments are approved by fiscal body, Sheriff, Merit Board and County Council.

10:05 a.m.

President Quakenbush said in fairness, during the time they serve as Sheriff then they would only put the 3% in the lower amount and not the higher amount. Quakenbush is trying his best to ensure that the pension will be ok 20 years from now. Deputies did not participate for a while.

Mr. Ray Dudley, Sheriff, said as Mr. Brown told you, if Delaware County went along the lines with every other county and did the Sheriffs pay to 90% of what the Prosecutor makes then this would be the time to discuss the pension plan. Dudley said he had been fair the last three years regarding sticking with Mr. Scroggins pay. This is much lower than the State says the minimum should be. This will however be discussed next year with the Commissioners.

President Quakenbush said his amendment would be that it would grandfather Dudley and Sheridan and anyone before you; there are none before "you". Future Sheriffs would be 55 age change.

Mr. Dudley said since there is an option for a Sheriff in the State of Indiana to have a contract with the county, Dudley cannot speak for any future Sheriffs retirement that Delaware County may have. They may not want to go with a contract and go with the old plan.

President Quakenbush asked Mr. Brown if that clause can be added for future. This is trying to protect the amount of dollars going out. If he was a rank and file officer, he would want everyone to get the same amount out of there.

Dudley said the goal for any Sheriff Deputy should be to run for deputy and to get it. This is a higher job and a lot of stress involved with the Sheriffs job. Everyone has the opportunity no matter the department. It is up to them regarding their personal achievements.

10:08 a.m. President Quakenbush said Mr. Brown's predecessor said that they probably would never have to contribute to this plan again. Quakenbush has this verbatim in minutes.

Mr. Dudley asked to see the minutes and said Mr. Steve Aul would be glad to attend June's meeting for discussion.

Council Matchett said he believed there was talk in 2013, in which an officer would go through the program and then after the three years they could come back with no benefits.

Councilwoman Piper asked about reviewing other counties participation and if others have sunset.

Councilwoman Lasater asked to wait on making a decision until discussion with other counties took place. A State called meeting will take place in June.

Councilman Alexander asked for a list of participants from other counties and what counties are on DROP.

Mr. Brown said he would need to check, but it is more than half. It is public record but is it public record coming from the plan actuary or sponsor. Benefit are frozen and it is like someone is retiring. Other counties do not have sunset, DROP has been around for 12 years. The key is as long as someone is participating there is benefits coming out of the plan and the county has to fund consistently.

Councilman Alexander said with the county not funding it \$400,000 in 2017... We would need to increase future payments to make up for that. In 2025, it would have to increase future to make up for that.

Mr. Brown said the shortfall in 2017 would not be reflected until next year. The plan does not get funded on as pay as you go basis. Contribution should stay level as a percentage of pay (60-65%) if assets stay as projected the contributions should stay level. Reports will be given to the Auditor and Sheriff after the meeting. The plan amendment effective date will be the first of the month after it is approve. Sunset should be that no one can enter DROP after a certain amount of time. The plan has 10 officers between the ages of 45-49, potentially some or all of them could go into DROP. Plus another 13 who are at least age 50 already. More than half could potentially go into DROP. The actual reports are completed each year to Delaware County, so reports show how much it was funded, per the recommendation of the actuarial.

Councilman Bledsoe said amendments must be approved through the Merit Board and then to Council for approval. Bledsoe said it would be more appropriate about the sunset clause and bring it back to Council. What is the age of people that would be eligible to sign up for DROP plan?

MOTION: Councilman Bledsoe made a motion that the sunset clause is four years from the effective date. This would go to Merit Board and back to Council.

SECOND: Councilman Matchett

MOTION PASSED UNANIMOUSLY



Councilman Matchett said the \$800,000 that was budgeted for 2017 was lowered because Council was not sure how much money would come in through Public Safety Tax. That is why there is a surplus. The amount left over should be rolled into the pension fund.

Public Safety Tax comes in on a monthly basis.

PRESIDENTS REMARKS

Councilman Alexander will be the liaison to the Sheriff's office, effective immediately.

A State called meeting will be in June 2017.

ADJOURN

Councilman Alexander *[Signature]*

Councilman Bledsoe *[Signature]*

Councilwoman Chambers *[Signature]*

Councilwoman Lasater *[Signature]*

Councilman Matchett *[Signature]*

Councilwoman Piper *[Signature]*

Councilman Quakenbush *[Signature]*

Auditor, Steven G Craycraft

*[Signature]*

<p>WHEREAS: It has been determined that it is now necessary to appropriate more money than was appropriated in the annual budget:  SECTION 1, THEREFORE: Be it ordained by the County Council of Delaware County, Indiana, that for the expenses of said municipal corporation for the following additional sums of money are hereby appropriated and ordered 5/23/2017</p>		<b>ORIGINAL</b>	
<b>FINANCIAL AGENDA FOR COUNTY COUNCIL MONTH OF 5/23/2017</b>			
<b>COUNTY GENERAL</b>			
<b>CORONERS OFFICE</b>			
<b>OTHER SERVICES AND CHARGES</b>			
311 Autopsy, Lab, X-Ray	3, L M, B Reduced	300,000.00	<del>300,000</del> 50,000.
<b>TOTAL</b>		300,000.00	50,000
<b>COUNTY GENERAL TOTAL</b>		300,000.00	50,000
<b>OTHER</b>			
<b>CUM BRIDGE</b>			
<b>PERSONAL SERVICES</b>			
Salaries and Wages			
Health Insurance 1135-400-5-00000-173		4,250.00	4250
<b>TOTAL</b>		4,250.00	4250
<b>GIS GRANT 8144</b>			
<b>CAPITAL OUTLAYS</b>			
441 GIS Equipment		2,600.00	2600
<b>TOTAL</b>		2,600.00	2600
Councilman Alexander	<i>[Signature]</i>		
Councilman Bledsoe	<i>[Signature]</i>		
Councilwoman Chambers	<i>[Signature]</i>		
Councilwoman Lasater	<i>[Signature]</i>		



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SECTION 1, THEREFORE: Be it ordained by the County Council of Delaware County, Indiana, that for the expenses of said municipal corporation for the following additional sums of money are hereby appropriated and ordered set apart out of the several funds for the purposes herein specified subject to the laws governing the same.

**TRANSFER AGENDA FOR COUNTY COUNCIL MONTH OF 5/23/2017**

		<b>ORIGINAL</b>
<b>OTHER</b>		
<b>ENHANCED 911-466 STATEWIDE 911</b>		
<b>PERSONAL SERVICES</b>		
173/466 Insurance	3199.89	3199.89
176/466 Life Insurance	-1134.00	-1134.00
177/466 Long Term Disability	-2065.89	-2065.89
<b>TOTAL</b>	<b>0.00</b>	<b>0</b>
<b>ADULT USER FEE FUND</b>		
<b>PERSONAL SERVICES</b>		
Salaries and Wages		
175 Short/Long Term Disability	1910.00	1910.
<i>Self to fully insured</i>		
<b>CAPITAL OUTLAYS</b>		
441 Office Machines	-1910.00	-1910
<b>TOTAL</b>	<b>0.00</b>	<b>0</b>
<b>HIGHWAY DEPARTMENT 1176</b>		
<b>PERSONAL SERVICES</b>		
Salaries and Wages		
Mechanic		
1176-202-5-30000-158	-23893.28	-23,893.28
1176-202-5-3000A-158	23893.28	23,893.28
Equipment Operator		
1176-202-5-20000-117	-28563.36	-28,563.36
1176-202-5-2000A-117	28563.36	28,563.36
<b>TOTAL</b>	<b>0.00</b>	<b>0</b>
Councilman Alexander	<i>[Signature]</i>	
Councilman Bledsoe	<i>[Signature]</i>	
Councilwoman Chambers	<i>[Signature]</i>	
Councilwoman Lasater	<i>[Signature]</i>	
Councilman Matchett	<i>[Signature]</i>	
Councilwoman Piper	<i>[Signature]</i>	
Councilman Quakenbush	<i>[Signature]</i>	
Auditor Craycraft	<i>[Signature]</i>	

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**ADDENDUM TRANSFER AGENDA FOR COUNTY COUNCIL MONTH OF 5/23/2017**

COUNTY GENERAL		
COMMISSIONER 153		
PERSONAL SERVICES		
Salaries and Wages		
Justice Center Maintenance		
1000-153-5-00000-134	-24,569.02	-24569.02
1000-153-5-00000-A134	24569.02	24569.02
TOTAL	0.00	0.00
HIGHWAY DEPARTMENT 1176		
PERSONAL SERVICES		
Salaries and Wages		
Truck Driver 15.31 hour		
1176-202-5-2000A-132	-20594.40	-21594.40
1176-202-5-2000B-132	20594.40	20594.40
Equipment Operator		
1176-202-5-2000B-145	-23068.80	-23068.80
1176-202-5-2000C-145	23068.80	23068.80
TOTAL	0.00	0.00
Councilman Alexander		
Councilman Bledsoe		
Councilwoman Chambers		
Councilwoman Lasater		
Councilman Matchett		
Councilwoman Piper		
Councilman Quakenbush		
Auditor Craycraft		

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ADDENDUM TRANSFER AGENDA FOR COUNTY COUNCIL MONTH OF 5/23/2017  
COUNTY GENERAL  
COMMUNICATIONS CENTER  
B108/124 Communication Tech  
C108/124 Communication Tech  
TOTAL

Alex  
Piper

-19102.56  
19,102.56  
0.00

-19,102.56  
19,102.56  
0

effective  
6/3

Councilman Alexander *[Signature]*  
Councilwoman Chambers *May Chambers*  
Councilman Jones  
Councilman Jones  
Councilwoman Lasater *[Signature]*  
Councilman Matchett *[Signature]*  
Councilman Nemyer  
Councilman Quakenbush *[Signature]*  
Auditor Craycraft  
JESSICA PIPER *Jessie Piper*  
Larry Blodie *Larry Blodie*